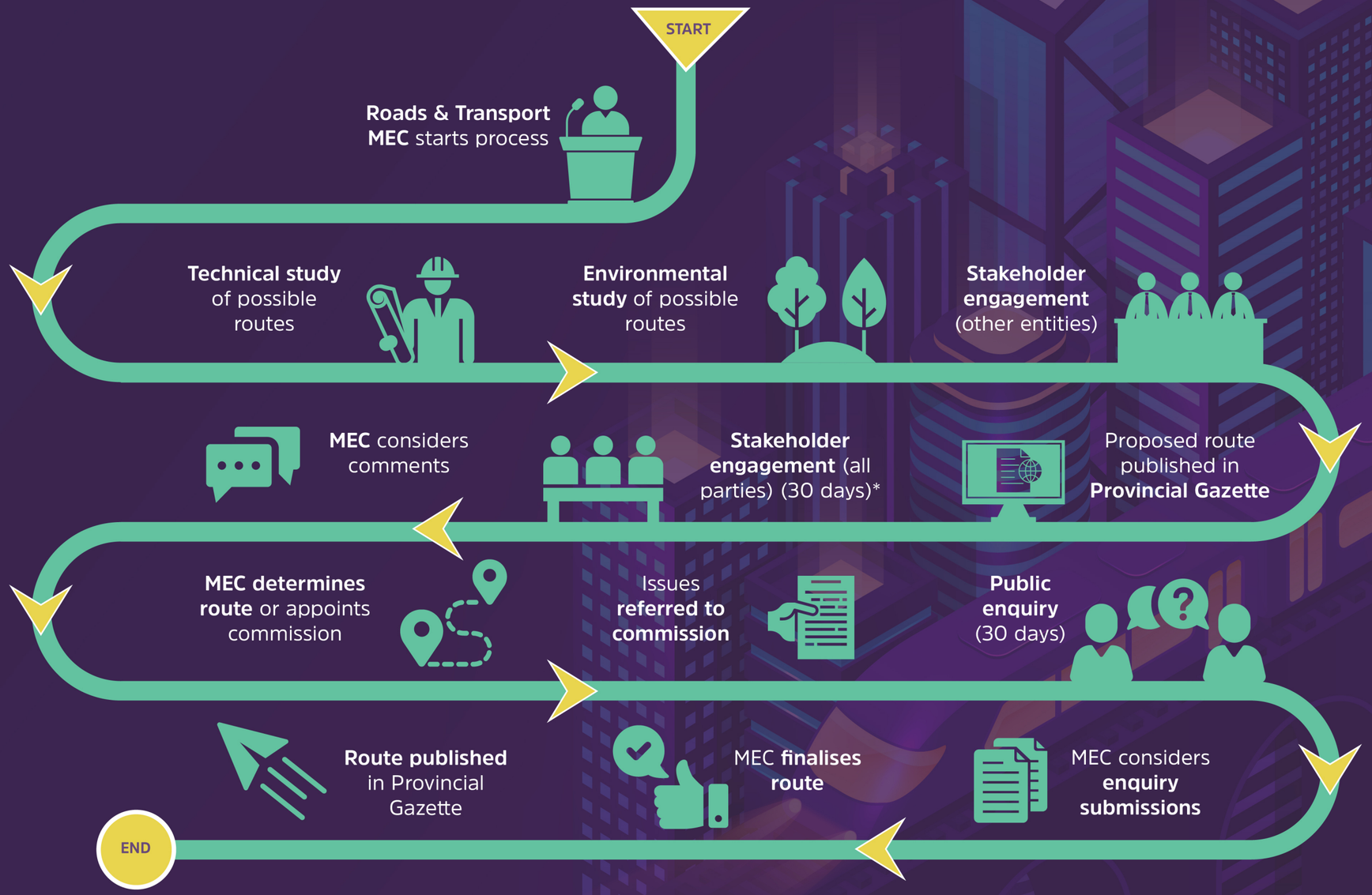HOW IS A NEW PROVINCIAL RAILWAY ROUTE DETERMINED IN GAUTENG?